

Thomas C. Ada

Sen. Thomas Ada

Chairman

Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement I Mina Trentai Tres Na Libeslaturan Guaban • 33rd Guam Legislature

June 16, 2015					
The Honorable Judith T. Won Pat, Ed.D. Speaker I Mina' Trentai Tres Na Liheslaturan Guåhan 155 Hesler Place Hagåtña, Guam 96910 VIA: The Honorable Rory J. Respicio Chairperson, Committee on Rules					
RE: Committee Report on Bill No. 29-33 (COR) As Substituted					
Dear Speaker Won Pat:					
Transmitted herewith is the Committee Report on Bill No. 29-33 (COR) As Substitute To Approve The Settlement Between The Government of Guam and The Estate of Jor Torres as substituted by the Committee on Transportation, Infrastructure, Land, Borde Protection, Veterans' Affairs and Procurement."	se M.				
Committee votes are as follows:					
TO DO PASS					
TO NOT PASS					
TO REPORT OUT ONLY					
TO ABSTAIN					
TO PLACE IN INACTIVE FILE					
Si Yu'os ma'āse'.					



Sen. Thomas Ada Chairman

Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement I Mina Trentai Tres Na Liheslaturan Guåhan • 33rd Guam Legislature

COMMITTEE REPORT ON

Bill No. 29-33 (COR)

As Substituted

"An Act To Approve The Settlement Between The Government of Guam and The Estate of Jose M. Torres as substituted by the Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement"

Sen. Thomas Ada

Chairman

Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement I Mina Trentai Tres Na Liheslaturan Guahan • 33rd Guam Legislature

June 16, 2015

MEMORANDUM

To: All Members

Committee on Transportation, Infrastructure, Land, Border Protection, Veterans'

Affairs and Procurement

From: Senator Thomas C. Ada 🔗

Committee Chairperson

Subject: Committee Report on Bill No. 29-33 (COR) As Substituted

Transmitted herewith for your consideration is the Committee Report on Bill No. 29-33 (COR) As Substituted, "An Act To Approve The Settlement Between The Government of Guam and The Estate of Jose M. Torres."

This report includes the following:

- Committee Vote Sheet
- Committee Report Digest
- Copy of Bill No. 29-33 (COR), As Introduced
- Copy of Bill No. 29-33 (COR), As Substituted
- Public Hearing Sign-in Sheet
- Copy of written testimony/letters
- Fiscal Note/Waiver
- COR Referral of Bill No. 29-33 (COR)
- Notices of Public Hearing
- Public Hearing Agenda

Please take the appropriate action on the attached vote sheet. Your attention to this matter is greatly appreciated. Should you have any questions or concerns, please do not hesitate to contact me.



Sen. Thomas Ada Chairman

Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement I Mina Trentai Tres Na Liheslaturan Guåhan • 33rd Guam Legislature

COMMITTEE VOTE SHEET

Bill No. 29-33 (COR) As Substituted, "An Act To Approve The Settlement Between The Government of Guam and The Estate of Jose M. Torres as substitute."

COMMITTEE MEMBERS	SIGNATURE	TO Pass	TO NOT	TO REPORT OUT ONLY	TO ABSTAIN	TO PLACE IN INACTIVE FILE
SENATOR THOMAS C. ADA Chairperson	74		The state of the s			
SENATOR RORY J. RESPICIO Vice Chairperson			**************************************			132
VICE SPEAKER BENJAMIN J.F. CRUZ Member	36	L			PORTEGORY	
SENATOR FRANK B. AGUON, JR. Member	709					
SENATOR DENNIS RODRIØUEZ, JR. Member	a	416		3		And
SENATOR NERISSA UNDERWOOD Member	THE PARTY OF THE P		A CAMADA AND AND AND AND AND AND AND AND AND			
SENATOR FRANK BLAS, JR. Member						<u>ina, mr√viiiiinin, vyviiiiiinin, mrviii, A</u> A+yAA+yAA; yvyAAA; rr
SENATOR MARY TORRES Member	The second of th					ACC See Mark See
SENATOR JAMES V. ESPALDON Member	Hu-	,	**************************************	· · · · · · · · · · · · · · · · · · ·	## / P# /	and the second s

COMMITTEE REPORT DIGEST

I. OVERVIEW

Bill 29-33 (COR) was introduced on January 22, 2015 by Senator B.J.F. Cruz and was subsequently referred on January 23, 2015 to the Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement. The Committee convened a public hearing on March 13, 2015 at 1:30 pm in *I Liheslaturan Guahan* Public Hearing Room.

Public Notice Requirements

Public Hearing notices were disseminated via email to all senators and all main media broadcasting outlets on March 5, 2015 (5-Day Notice) and again on March 11, 2015 (48-Hour Notice).

Senators Present

Senator Thomas C. Ada, Committee Chairperson
Vice Speaker Benjamin J.F. Cruz
Sen. Nerissa B. Underwood
Sen. V. Anthony Ada

Committee Member
Committee Member
Legislative Member

The public hearing was Called-to-Order at 1:30pm.

IL SUMMARY OF TESTIMONY AND DISCUSSION

Chairman Ada: Turns the floor over to the sponsor of the Bill.

Vice Speaker Cruz: Explains Bill 29-33 is a bill that he did not come up with on his own. He is just fulfilling his responsibility to the agency in which Speaker Cruz has purview over. Speaker Cruz then reads a cover letter that was submitted to his office on Jan. 20, 2015 by Mr. David Highsmith Assistant Attorney General. (Please see attached letter) He furthermore acknowledges 3 separate letters that were submitted and addressed to Speaker Won Pat by Mr. William C. Bischoff. (Please see attached letters) Vice Speaker received an email by the Attorney General's Office is considering a re-draft of the bill and postpone action until a revised bill is submitted.

Chairman Ada: We'll wait for the substitute bill to be submitted by the Attorney General's Office and then proceed with the Committee Report.

Submitted Written Testimony:

David J. Highsmith, Assistant Attorney General (January 20, 2015)

William C. Bischoff. Assistant Attorney General, Government of Guam (June 18, 2013) (May 22, 2013) (February 7, 2013)

Elizabeth Barret-Anderson, Attorney General (March 27, 2015)

Mark Miller, Interim GM of GWA (March 23, 2015)

Joseph C. Razzano, Civille & Tang, PLLC (June 15, 2015)

HL FINDINGS AND RECOMMENDATIONS:

The committee, following the guidance of the Attorney General's Office, made changes in the substitute version of Bill 29-33(COR). The Attorney General's Office recommendation helped clarifify the purpose of the legislation, eliminates legislative "acceptance" and "approval" of an executive settlement function, and directs deposit of the government's portion of the settlement proceeds for the benefit of the Guam Ancestral Lands Commission "Land Bank Fund." As well as incorporating, GWA's proposed language in the bill for preserving all bull cart trails in part of tract 100 parcel 1A-R1, 1A-1-R/W, 1A-R1 and a 10ft wide x80ft long easement interest on the property for a pre-existing 8in water line to be preserved on Tract 100 Parcel 1A-R1, Municipality of Dededo.

The Committee on Transportation, Infrastructure, Land, Border Protection, Veterans' Affairs and Procurement hereby reports out Bill 29-33 (COR), As Substituted by the Committee with the recommendation 4 to pass if to report out.

I MINA'TRENTAL TRES NA LIHESLATURAN GUAHAN 2015 (First) Regular Session

Bill No. 29-33(COR)

Introduced by:

, year

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B.J.F. Cruz

AN ACT TO APPROVE THE SETTLEMENT BETWEEN THE GOVERNMENT OF GUAM AND THE ESTATE OF JOSE MARTINEZ TORRES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- Section One. Legislative Findings. Attached hereto and hereby incorporated herein is a Memorandum of Understanding executed in 2012 by attorneys representing the Government of Guam and attorneys representing the Co-Administrators of the Estate of Jose Martinez Torres. Said Memorandum of Understanding is intended to resolve Superior Court CV1093-06, a civil suit between the government and said Estate regarding ownership of Lot No. 5007,
- Dededo, Guam, Estate No. 2531, Suburban, a small parcel of land near the
 Micronesian Mall in Dededo, Guam. Said Memorandum of Understanding is

self-explanatory and constitutes the legislative findings for this enactment.

- Section Two. Said Memorandum of Understanding is hereby accepted and approved by Liheslaturan Guahan as required by Title 21 G.C. A. § 60112.
 - **Section Three.** The Guam Ancestral Lands Commission shall execute and release a quitclaim deed transferring all of the Government of Guam's right, title

- and interest in Lot No. 5007, Dededo, Guam, Estate No. 2531, Suburban, to
- 16 Goodwin Development Corporation upon the terms stated in said Memorandum
- of Understanding, and subject to the current public access and utility easement as
- 18 described in said Memorandum of Understanding.

MEMORANDUM OF UNDERSTANDING

This memorandum of understanding sets out the material terms of the settlement between the Government of Guam ("Government") and the Estate of Jose M. Torres ("Estate") as a results of the mediation in Superior Court of Guam Civil Case No.CV 1093-06 (CV1093-06).

- 1. The funds in escrow from the sale of Lot 5007, Dededo, Guaru to Goodwind Development Corporation ("Goodwind") in the approximate amount of \$468,000.00 are to be split equally between the Estate and the Government. The Estate shall execute escrow instructions reflecting this equal split of these escrow funds, which instructions shall be submitted for approval to the Government.
- Following approval from the Guam Legislature, pursuant to 21 GCA section 60112, and the
 execution by the Estate of the escrew instructions for the equal division of the escrew funds,
 the Government shall quitolaim its interest in Lot 5007, Dededo, Chann to Goodwind.
- The transfer of Lot 5007 to Goodwind shall be subject to the current public access and utility
 easement as shown on the Relocation Survey Sketch of Part of Tract 100, attached hereto.
- 4. The Estate shall transfer its interest in Lot 5007 to Goodwind.
- 5. In entering into this MOU, there is no admission or concession by either party of any ownership or any other right, title or interest of any kind in Lot 5007 or any other real property that is or may be involved in any dispute with the Government, including any and all agencies of the Government, and this settlement cannot be pled as a defense or used in any way in any other current, future or pending litigation between the parties.
- 6. Each party is to bear its own costs and attorneys fees. Each party wrives any right to collect, enforce, or assign, in any manner, any order regarding sanctions or attorneys fees awarded against the other party or its attorneys in CV1093-06.
- 7. Each party agrees to cooperate with the other party, and to use its best efforts, to effectuate the scalement set out in this MOU. The parties agree to execute any other documents reasonably necessary to effectuate this settlement including, but not limited to, any releases, releases of its pendens, a more formal settlement agreement, and deeds to Lot 5007.
- 8. Following the legislative approval of the Government's interest in Lot 5007, the conveyance thereof to Goodwind, and the equal distribution of the above-described funds from escrow, the parties shall then execute and file a stipulation for dismissal with prejudice of CV 1093-06.

GOVERNMENT OF GUAM

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ESTATE OF JOSE M. TORKES

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I MINA'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (First) Regular Session

Bill No. 29-33(COR)
As Substituted by the Committee

Introduced by:

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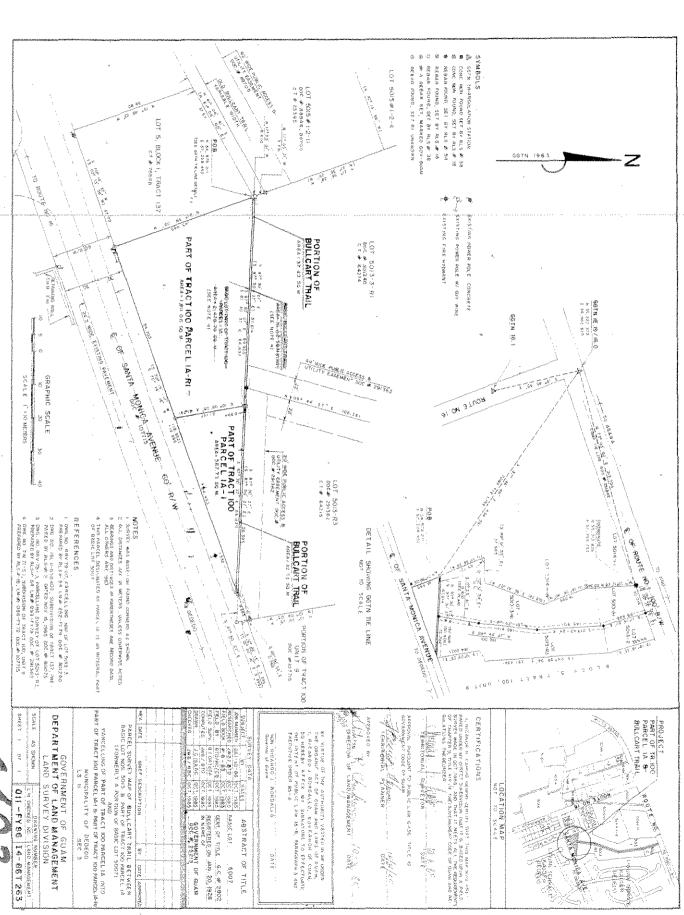
B. J. F. Cruz

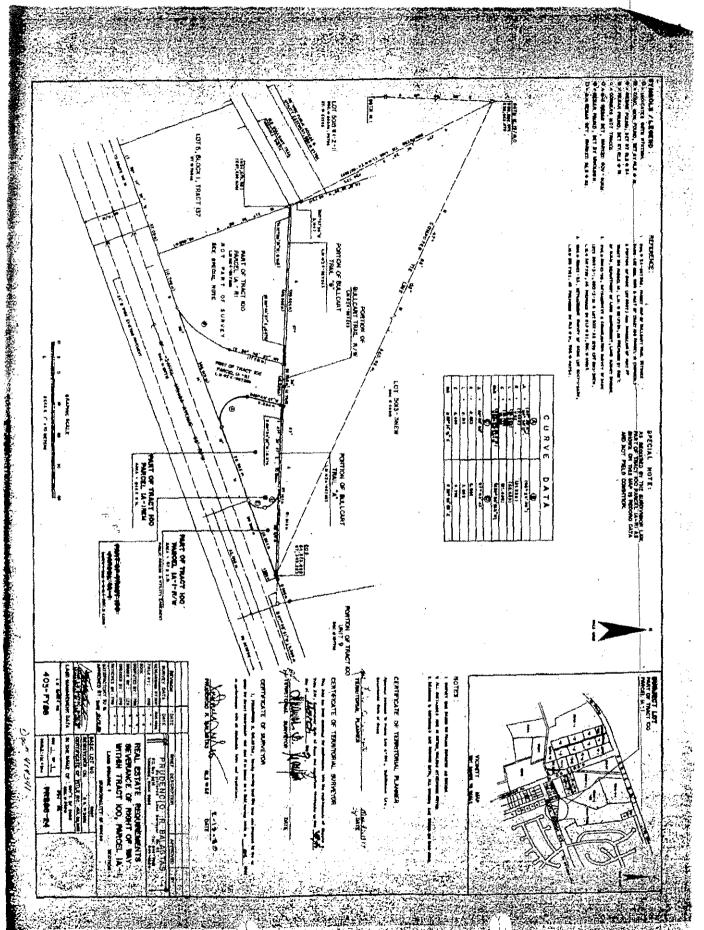
AN ACT TO APPROVE THE SETTLEMENT BETWEEN THE GOVERNMENT OF GUAM AND THE ESTATE OF JOSE M. TORRES.

BE IT ENACTED BY THE PEOPLE OF GUAM:

- 2 Section 1. Intent. This enactment is intended to effect final resolution to
- 3 litigation involving the Government of Guam and the Estate of Jose
- 4 Martinez Torres, (hereinafter referred to as the "Estate") Estate of Jose
- 5 Martinez Torres v. Government of Guam CV 1093-06. The facts of the
- 6 litigation involve ownership to land deeded in 2002 by the Guam Ancestral
- 7 Lands Commission and approved by the Governor of Guam to a tract of land
- 8 allegedly once owned by the Estate in 1914, but auctioned away by action of
- 9 the Naval Government in 1915. The parties engaged in mediation efforts at
- the instance of the Court, and reached settlement. This act is needed to effect
- 11 transfer of Lot 5007, which the Government asserts is within the inventory
- of the Department of Land Management.

- Section 2. The Government of Guam is authorized to transfer Lot
- 5007, Estate No 2531, Suburban, Guaranteed Claim No. 2802, Naval
- 3 Government of Guam to Goodwind Development Corporation (hereinafter
- 4 "Goodwind") by quit claim deed, conveying any and all rights and title to
- 5 said property, in resolution of claims against the Government of Guam by,
- 6 and release of all claims by the Government of Guam against, Goodwind
- 7 and the Estate in Estate of Jose Martinez Torres v. Government of Guam
- 8 CV 1093-06.
- 9 **Section 3.** This act hereby grants unto the Guam Waterworks
- 10 Authority an estimated 10 feet wide X 80 feet long easement designated for
- an 8-inch pre-existing water line to be reserved on part of Tract 100 Parcel
- 12 1A-R1, Municipality of Dededo. As well as to preserve all bull cart trail
- easements in the interest of Guam Waterworks Authority on part of Tract
- 14 100 Parcel 1A-R1 as shown on L.M. 011-FY 86 under Land Management
- 15 I4-86T263 (see exhibit A), Parcel IA-1, Parcel IA-1-R/W, Parcel IA-R1 as
- shown on L.M. 403-FY88 under instrument number 414341. (see exhibit B)
- Section 4. All proceeds realized from the settlement shall be
- deposited into the Land Bank Fund pursuant to 21 GCA §60114.2, for the
- 19 benefit of the Guam Ancestral Lands Commission, under the purview of the
- 20 Department of Land Management.





Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement Public Hearing March 13, 2015 1:30 p.m.

1 Liheslaturan Guåhan, Hagatha

Bill 29-33 (COR) B.J.F. Cruz

An act to approve the settlement between the Government of Guam and the Estate of Jose Martinez Torres.

NAME (please print)	AGENCY/ ORGANIZATION	ORAL TESTIMONY	WRITTEN TESTIMONY	IN FAVOR	NOT IN FAVOR	CONTACT NUMBER
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						TO COMPOSE SAME SAME SAME SAME SAME SAME SAME SA

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Office of the Attorney General

Attorney General Elizabeth Barrett-Anderson



390 S. Marine Cores Drive, Ste. 106. Lumanaga, Casan 9694 S. Showa: 671, 475, 854 * bax: 671, 472, 2495 * Websiter swewgiaamagong

January 20, 2015

Senator B.J. Cruz Vice-Speaker Thirty-Third Guam Legislature 155 Hesler Street Hagatna, Guam 96910

Re: CV1093-06

Dear Senator Cruz:

As you may recall, we sent you the attached settlement agreement and proposed bill last year with the request that you introduce the bill to approve the parties' settlement in CV1093-06. Unfortunately, no legislative action was taken. We forward the same bill and settlement to you for your kind consideration again this year in the hope that this case can finally be resolved.

Our office is available to answer questions and to testify regarding the bill if you so desire. Thank you very much.

Sincerely yours.

DAVID J. HIGHSMITH

Assistant Attorney General

cc: Joseph C. Razzano F. Randall Cunliffe

Vice Speaker Benjamin J.F. Cruz

Date: 1-20-15 Time: 12-55

J. Wildwhith

MEMORANDUM OF UNDERSTANDING

This memorandum of understanding sets out the material terms of the settlement between the Government of Guern ("Government") and the Estate of Jose M. Torres ("Estate") as a results of the mediation in Superior Court of Guarn Civil Case No.CV 1093-06 (CV1093-06).

- 1. The funds in escrow from the sale of Lot 5007, Dededo, Guam to Goodwind Development Corporation ("Goodwind") in the approximate amount of \$468,000.00 are to be split equally between the Estate and the Government. The Estate shall execute escrow instructions reflecting this equal split of these escrow funds, which instructions shall be submitted for approval to the Government.
- 2. Following approval from the Guam Legislature, pursuant to 21 GCA section 60112, and the execution by the Estate of the escrow instructions for the equal division of the escrow funds, the Government shall quitclaim its interest in Lot 5007, Dededo, Guam to Goodwind.
- 3. The transfer of Lot 5007 to Goodwind shall be subject to the current public access and utility easement as shown on the Relocation Survey Sketch of Part of Tract 100, attached hereto.
- 4. The Estate shall transfer its interest in Lot 5007 to Goodwind.
- 5. In entering into this MOU, there is no admission or concession by either party of any ownership or any other right, title or interest of any kind in Lot 5007 or any other real property that is or may be involved in any dispute with the Government, including any and all agencies of the Government, and this settlement cannot be pled as a defense or used in any way in any other current, future or pending litigation between the parties.
- 6. Each party is to bear its own costs and attorneys fees. Each party waives any right to collect, enforce, or assign, in any manner, any order regarding sanctions or attorneys fees awarded against the other party or its attorneys in CV1093-06.
- 7. Each party agrees to cooperate with the other party, and to use its best efforts, to effectuate the settlement set out in this MOU. The parties agree to execute any other documents reasonably necessary to effectuate this settlement including, but not limited to, any releases, releases of its pendens, a more formal settlement agreement, and deeds to Lot 5007.
- 8. Following the legislative approval of the Government's interest in 1.0t 5007, the conveyance thereof to Goodwind, and the equal distribution of the above-described funds from escrow, the parties shall then execute and file a stipulation for dismissal with prejudice of CV1093-06.

GOVERNMENT OF GUAM

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ESTATE OF JOSE M. TORRES

120612

LEONARDO M. RAPADAS Attorney General



PHILLIP J. TYDINGCO Chief Deputy Attorney General

OFFICE OF THE ATTORNEY GENERAL

32-13-503

June 18, 2013

Office of the Speaker
Judich T. Won Pat, Ed. D.

Time____

Received by

VIA HAND-DELIVERY

Honorable Judith T. Won Pat, Ed.D.

Committee on Education, Public Library and Women's Affairs I Mina'trentai Dos Na Liheslaturan Guahân 155 Hesier St. Hagatna. Guam 96910

Re:

Proposed Settlement of the Estate of Jose Martinez Torres vs. Goodwind Development Co. and GovGuam; Superior Court of Guam Civil Case No.

CV1093-06; AG File No. 06.0269

3 May

Dear Speaker Won Pat:

Yesterday, June 17th, at the hearing in Guam Superior Court Case No. CV1093-06, the Court set a further hearing date of September 16th, when I advised the Court that the Legislature had not yet taken up the issue whether to approve the proposed settlement.

Thank you.

Sincerely,

WILLIAM C. BISCHOFI Assistant Attorney General

Government of Guam

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LEONARDO M. RAPADAS Attorney General



PHILLIP J. TYDINGCO Chief Deputy Attorney General

OFFICE OF THE ATTORNEY GENERAL

May 22, 2013

32-/3-428 100 T22/3 100 T22/3 100 T22/3

VIA HAND-DELIVERY

Honorable Judith T. Won Pat, Ed.D.

Committee on Education, Public Library and Women's Affairs I Mina'trentai Dos Na Liheslaturan Guahan 155 Hesler St. Hagatna, Guam 96910

Ret

Proposed Settlement of the Estate of Jose Martinez Torres vs. Goodwind Development Co. and GovGuam; Superior Court of Guam Civil Case No. CV1093-06; AG File No. 06,0269

Dear Speaker Won Pat:

I write you about the attached letter delivered to your office on February 8, 2013, concerning a proposed settlement of a Superior Court case. The settlement would require Legislative approval.

On June 17, 2013, I am expected to advise the Court whether the Legislature approves of this proposed settlement.

Thank you.

Sincerely,

WILLIAM C. BISCHOFF Assistant Attorney General

Government of Giram

Given that this proposed settlement will necessarily involve a transfer of this government land to the Mall, 21 GCA §60112 requires Legislative approval of it.

We thus respectfully forward this proposed settlement of this case for consideration by the 32^{nd} Guam Legislature.

Thank you.

Sincerely;

Assistant Attorney General

MEMORANDUM OF UNDERSTANDING

This memorandum of understanding sets out the material terms of the settlement between the Government of Guam ("Government") and the Estate of Jose M. Torres ("Estate") as a results of the mediation in Superior Court of Guam Civil Case No.CV 1093-06 (CV1093-06).

- 1. The funds in escrow from the sale of Lot 5007, Dededo, Guam to Goodwind Development Corporation ("Goodwind") in the approximate amount of \$468,000.00 are to be split equally between the Estate and the Government. The Estate shall execute escrow instructions reflecting this equal split of these escrow funds, which instructions shall be submitted for approval to the Government.
- 2. Following approval from the Guam Legislature, pursuant to 21 GCA section 60112, and the execution by the Estate of the escrow instructions for the equal division of the escrow funds, the Government shall quitelaim its interest in Lot 5007, Dededo, Guam to Goodwind.
- 3. The transfer of Lot 5007 to Goodwind shall be subject to the current public access and utility easement as shown on the Relocation Survey Sketch of Part of Tract 100, attached hereto.
- 4. The Estate shall transfer its interest in Lot 5007 to Goodwind
- 5. In entering into this MOU, there is no admission or concession by either party of any ownership or any other right, title or interest of any kind in Lot 5007 or any other real property that is or may be involved in any dispute with the Government, including any and all agencies of the Government, and this settlement cannot be pled as a defense or used in any way in any other current, future or pending litigation between the parties.
- 6. Each party is to bear its own costs and attorneys fees. Each party waives any right to collect, enforce, or assign, in any manner, any order regarding sanctions or attorneys fees awarded against the other party or its attorneys in CV1093-06.
- 7. Each party agrees to cooperate with the other party, and to use its best efforts, to effective the settlement set out in this MOU. The parties agree to execute any other documents reasonably necessary to effectuate this settlement including, but not limited to, any releases, releases of its pendens, a more formal settlement agreement, and deeds to Lot 5007.
- 8. Following the legislative approval of the Government's interest in Lot 5007, the conveyance thereof to Goodwind, and the equal distribution of the above-described funds from escrow, the parties shall then execute and file a stipulation for dismissal with prejudice of CV1093-06

GOVERNMENT OF GUAM

ESTATE OF JOSE M. TORRES

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12-06-12

SUPPLIED FOR THE SECOND SECOND

IN THE SUPERIOR COURT OF GUAM-COT COT AT

ESTATE OF JOSE MARTINEZ T deceased.	ORRES. 1	CIVIL CASE NO. CV1093-06
vs.	antišš.	DECISION AND ORDER
THE GOVERNMENT OF GUAM		
	etendant.	

This matter came before the Honorable Alberto C. Lamorena III on February 22, 2008 on Defendant's Motions Defendant's Motions for Summary Judgment. Attorney William C. Bischoff appeared on behalf of Defendant. Appearing on behalf of Plaintiff were Attorneys Joseph C. Razzano and Lawrence J. Teker. After reading the parties' briefs and hearing the arguments, the Court took the matters under advisement. The Court now issues its Decision and Order.

FACTUAL HISTORY

This issue concerns a plot of land in the village of Dededo identified as Lot No. 5007 of Tract 100, and the easement located upon it. The plot belonged to Pedro M. Duarte prior to 1914. On January 14, 1914, Mr. Duarte purported to sell land including the plot at issue to Jose Torres Martinez for \$4,000, of which Mr. Martinez immediately paid \$2,000. In 1915, assets of Mr. Duarte were seized by the Naval Government of Guam and placed up for public auction to

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¹ The parties disagree on whether Lot No. 5007 was properly consolidated into Tract 100. As discussed below, this distinction is not crutical to the Court's analysis.

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cover restitution from Mr. Duarte's conviction for embezzlement during his service as Postmaster. One of the assets listed for auction was the land in Dededo that included the plot at issue. Mr. Martinez requested the asset be removed, and this request was initially granted by Judge Luis Torres. However, the Governor of Guam declared the judgment null and void, which was followed by an April 13, 1915 decree by Judge Frank Portusach that reiterated the Governor's position that the existing Mortgage Law and executive general orders had not been properly followed in the sale.

Mr. Martinez's attempts at appealing this decision or having his \$2,000 returned to him were rebuffed, and the land was put up for auction. After no bidders matched the minimum request by the government, the government had the property adjudicated to itself. In 1950 the Department of the Interior conveyed the land to the Government of Guarn.

On November 4, 2002 the Governor of Guam signed a grant deed, approved as to form by the Acting Attorney General of Guam, purporting to transfer surplus government land, which included the plot at issue, from the Government of Guam to the Ancestral Lands Commission. On October 29, 2004, after a title hearing on the plot at issue on October 12, 2004, the Ancestral Lands Commission issued a quitelaim deed on the plot granting it to the Plaintiff.

Plaintiff filed this case seeking to cancel the easement across the plot at issue created under Instrument No. 414341, alleging it had not been approved by the Guam Legislature. The Government of Guam and Goodwind Development Corporation apswered and filed counterclaims, including a counterclaim by the Government of Guam requesting the Court to quiet title within the public access and utility easements on the plot at issue.

The Government of Guam and Goodwind Development Corporation filed a joint Motion for Leave to File Amended Answer and Counterclaim on April 3, 2008. The Government of 1.3

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Guam's Proposed Second Amended Answer and Counterclaim was substantially similar, with the exception that the counterclaim requested the Court to quiet title to the entire property rather than just the easement in the Government of Guam.

On May 16, 2008. Plaintiff filed a Motion for Summary Judgment. The Government of Guam filed an opposition and its own cross-motion for summary judgment on June 18, 2008. Goodwind Development Corporation settled separately with the Estate on October 23, 2008. The Estate filed an opposition to the cross-motion and reply on December 5, 2008. The Courl now addresses these motions.

DISCUSSION

1. Motion to Amend

Defendant moves to amend as Counterclaim, seeking to modify its request for the Count to quiet title from merely including the easement on the plot to including the entire plot at issue. Guam Rule of Civil Procedure 15(a) provides that a party may amend the party's pleading only by leave of court or by written consent of the adverse party. "In the absence of any apparent of declared reason - such as undue delay, bad faith or dilatory motive on the part of the movant, repeated faiture to cure deficiencies by amendments previously allowed, undue prejudice to the opposing party by virtue of allowance of the amendment, futility of amendment, etc.-the leave sought should, as the rules require, be 'freely given.'" Foman v. Davis, 371 D.S. 178, 182 (1962). Arashi & Co., Inc. v. Nakashima Enterprises, Inc., 2005 Guam 21 at § 16. "Under Rule 15 the district court may and should liberally allow an amendment to the pleadings if prejudice does not result." Citizens Sec. Bank (Guant), Inc. v. Bidaure, 1997 Guam 3 at § 16.

There is a lengthy delay between Defendant's initial Answer and his proposed amendment, however it is largely due to the case having been temporarily removed to the

District Court. There appears to be no had faith or dilatory motive on Defendant's part, nor would allowing this amendment appear to cause prejudice to the Plaintiff, as the Plaintiff has argued its summary judgment motion as if the amendment were also being considered by the Court. See, e.g., Plaintiff's Opposition and Reply, December 5, 2008 at pg. 2-3, pg. 3 footnote 1.

As such, the Court grants Defendant's Motion to Amend.

II. Standard for Summary Judgment

Supports judgment shall be granted if there is no genuine issue as to any material factors.

Summary judgment shall be granted if there is no genuine issue as to any material fact and the moving party is entitled to judgment as a matter of law. A genuine issue exists when there is sufficient evidence establishing a factual dispute requiring resolution by a fact-finder.

[izuka Corp. v. Kawasho Int'l [Guam], Inc., 1997 Guam 10, at ¶ 7; f.W. Efect. Serv., Inc. v. Pacific Elec. Contractors Ass'n., 809 F.2d 626, 630 (9th Cir. 1987). The factual dispute must concern a material fact. Id. Whether a fact is material is determined by the governing substantive law; if the fact may affect the outcome, it is material. Anderson v. Liberty Lobby [nc., 477 U.S. 242, 248, 106 S.Ct. 2505, 91 L.Ed.2d 202 (1986); Edwards Corp. v. Kawasho Int'l [Guam], Inc., 2000 Guam 27, at ¶ 7.

Inferences must be drawn, and evidence must be viewed in the light most favorable to the normoving party, and the moving party carries the burden of showing the court those portions of the relevant documents which it believes demonstrate the absence of an issue of material fact.

Edwards Corp. v. Kawasho Int'l [Guam], Inc., 2000 Guam 27, at ¶ 7. The moving party is not required to negate each element of the non-moving party's case. Rather, the moving party satisfies and discharges its burden by establishing the absence of evidence to support the non-moving party's case. Kim v. Hong. CVA97-007, page 3 (1997).

present specific facts showing there is a genuine issue for trial. The nonmoving party may not merely rely on conclusory allegations contained in the pleadings, but must present some significant probative evidence tending to support his assertion. Id. If the non-moving party fails to make a showing sufficient to establish the existence of an element essential to that party's case, for which the party will bear the burden of proof at trial, then Rule 56(c) requires entry of summary judgment against the non-moving party. Celotex Corp. v. Catrett. 477 U.S. 317 (1986).

III. Transfer of Lot No. 5007/Tract 100

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Defendant alleges that the transfer of the land at issue from the Government of Guam to the Ancestral Lands Commission is invalid because there was no legislative approval of the transfer as required under Title 21 G.C.A. §60112. Plaintiff argues that several public laws including P.L. 24-45, P.L. 22-145, P.L. 23-23, or P.L. 25-178 indicate the approval of the legislature to transfer ancestral lands to the Commission, thus no specialized legislation is required.

However, the history of the plot at issue demonstrates that it is not a member of the classes of land transferred to the Ancestral Lands Commission by the aforementioned public laws, nor is it one of the tracts specifically identified for transfer. Even if this Court were to assume, arguendo, that the Plaintiff was the landowner of the plot as issue prior to its acquisition by the Naval Government, the policy of the government to return lands to their estates does not apply to lands clearly under existing public use, or lands acquired by the government prior to January 1, 1930. See P.L. 23-23 at §2004(a)-(c), P.L. 24-45 at pg. 32.

Plaintiff argues that the classification in P.L. 24-45 establishing January 1, 1936 as a cutoff is unconstitutional because it deprives it of equal protection of laws. It claims that P.L.22-145 gave it a vested fee simple interest in the lands, and that the enactment of P.L. 24-45 subjected it to disparate treatment. But as mentioned above, the plot at issue was not part of the lands included in P.L. 22-145, and even if it were. Section 8 of that law exempts land used for public easements, as recognized by P.L. 24-25, pg. 31 line 21. Even if this Court assumed the Estate had standing to challenge the classification, as it is questionable whether the Estate could be classified as an original owner of the plot at issue, and even if this Court were to find the cutoff date un unconstitutional distinction, the language in both P.L. 23-145 and P.L. 24-45 exempting land used for public easements would prevent the transfer of the plot at issue, and would easily qualify as a legitimate distinction under the rational basis standard. Fields v. Legacy Health System, 413 F.3d 943, 955 (9th Cir. 2005).

IV. Estoppel by Deed

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Plaintiff contends that Defendant is estopped from denying Plaintiff's interest in the estate under Title 21 G.C.A. §4204, which provides in part that "Every grant of an estate in real property is conclusive against the grantor..." It also cites <u>Faitano v. Lujan</u>, 2005 Guam 26° and <u>Pinsky v. Sloat</u>, 130 Cal.App.2d 579, 588 (Cal.Ct.App.1955). However, as <u>Pinsky</u> acknowledges, there are exceptions to this doctrine, the most critical being its modification when the government is the grantor. The authority of a public officer cannot be extended by estoppel. <u>Boren v. State Personnel Bd.</u>, 234 P.2d 981 (Cal.1951). Here, the Governor did not have the legal authority to transfer the land to the Ancestral Lands Commission, as TiBe 21 G.C.A. §60112 requires the approval of the Legislature.

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mere negligence... Furthermore, estoppel will apply only where the government's wrongful act will cause a serious injustice, and the public's interest will not suffer undue damage by imposition of the liability." Morgan v. Heckler, 779 F 2d 544, 545 (9th Cir.1985), Mukherjee v. LNS., 793 F 2d 1006, 1008 (9th Cir.1986). "Persons dealing with the government are charged with knowing government statutes and regulations, and they assume the risk that government agents may exceed their authority and provide misinformation." Mukherjee at 1009 Acquiescence to illegal acts at an earlier time does not estop the government from enforcing the law on a later date. Eicher v. Louisiana State Police, Riverboat Garning Enforcement Div., 710 So.2d 700 (La.Ct.App.) (cir. 1998).

Here, the Court has little factual information on the process or motive behind the Governor's decision to sign the deed, and the Attorney General's decision to approve the deed as to form. The Court does not know whether the executive branch was relying upon a representation by the Plaintiff or Ancestral Lands Commission that the aforementioned public laws fulfilled the requirement of legislative approval, whether the Governor mistook the Attorney General's approval to form as an approval to content, or whether the executive branch was aware of the deficiency and proceeded regardless. There is also no evidence regarding the potential damage to the public's interest if the Court were to acknowledge the estoppel. Because both parties are moving for summary judgment, and neither side has established an absence of evidence on the part of the opposing party in support of its position, the Court cannot make a legal ruling on the issue of estoppel at this time, as material facts are still at issue. Because the

The Court is concerned regarding the logal effect of an "approval as to form", especially as to how it affects a governmental entity's susceptibility to an argument of estampel.

issue of estoppel is determinative in this matter, the Court does not address the other issues presented in the parties' briefs.

CONCLUSION

Based on the above, Defendant's Motion to Amend is GRANTED, Defendant's and Plaintiff's Motions for Summary Judgment are DENIED.

IT IS SO ORDERED this 19th day of October, 2009

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Original Signed By: Rom. Alberto C. Lamorena, 133

> Alberto C. Lamorena III Presiding Judge Superior Court of Guam



Leonardo M. Rapadas Attorney General



Phillip J. Tydingco Deputy Attorney General

OFFICE OF THE ATTORNEY GENERAL

32-13-103

February 7, 2013

Office of the Speaker Sweller T. Whom Pat, Ed. D.

Honorable Judith T. Won Pat, Ed.D. Speaker. 32nd Guam Legislature

Re: Proposed Settlement of Superior Court case CV1093-06,

Estate of Jose Martinez Torres v. Goodwind Development Co. und GovGuan

Dear Speaker Won Pat,

I write you about a proposed settlement of a lawsuit that was brought against GovGuam. We were sent to court-ordered mediation after a great deal of litigation. The proposed settlement reached in the mediation would require Legislative approval.

The case involves a small lot, less than an acre, behind the Micronesian Mall. It includes part of the Fatima Street exit from the Mall. The government contemplated leasing the lot to the Mall when the Mall was being built, back in the 1980s, but the lease was never finalized. GovGuam has a power pole on the lot, serving the Mall and the surrounding area.

In November of 2002, then-Governor Gutierrez and then-Acting Attorney General Kono deeded this lot to the Guam Ancestral Lands Commission. But the lot was not federal excess land. It was not "Ancestral" land, as defined in the Ancestral Lands Act. The Honorable Judge Alberto C. Lamorena III has already ruled in this case, in an October 19, 2009 Decision and Order, that this transfer violated 21 GCA §60112. That statute requires legislative approval for the transfer of government land.

The deed by which the lot was unlawfully transferred to the Commission was apparently drafted by an attorney who with the assistance of one Mr. John Gilliam was working on behalf of heirs of the Jose Martinez Torres Estate. At that time, in 2002, Mr. Gilliam had been detailed by Governor Gutierrez to work at the Commission as its "Claims Facilitator," and to research the Estate's claim. The Fstate's claim was not about a World

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War II era land condemnation. It was about what the Estate says was an injustice concerning court rulings adverse to it in the years 1914-1915. This would be well before the January 1, 1930 jurisdictional cut-off date for an Ancestral Lands claim, no matter what.

After the 2002 deed to the Commission, in 2004, Mr. Gilliam appeared before the Commission now in a private capacity, on behalf of the Jose Martinez Torres Estate, and convinced the Commission to transfer the lot to the Estate. So the whole chain of events that resulted in the lot being deeded to the Estate was engineered by the Estate itself, or by people working specifically on behalf of the Estate.

The Attorney General's Office did not begin to learn about all that had happened until 2006. What happened was the Estate sued the government and the Mall (Goodwind Development Co.). The Estate sued based upon the deed it obtained from the Ancestral Lands Commission. The Estate sued demanding that the government remove its power pole and that the Mall cease utilizing the Fatima Street exit, or else pay the Estate. The Estate at one point sent a settlement offer for the government and the Mall to pay it \$750,000.00.

We filed a counterclaim that title to the lot should be quieted back into the name of the government because the lot should never have been deeded to the Ancestral Lands Commission in the first place and because the Estate did not have a valid Ancestral Lands claim to it in any event.

As already mentioned, Judge Lamorena agreed, in his October 19, 2009 Decision and Order, that the initial transfer of the lot to the Commission was unlawful. But the judge ruled there is a possibility the government could now be "estopped" from obtaining a final judgment cancelling the 2002 deed to the Commission, or the 2004 deed to the Estate. This is because the government (then-Governor Gutierrez and then-Acting AG Kono) was itself involved in the 2002 transaction. So we attended the court-ordered mediation.

Before the court-ordered mediation, the Mall reached its own settlement with the Estate. In that settlement, the Mall placed \$460,000.00 into escrow. This was to be paid to the Estate for the lot if the Estate were to win at trial and gain clear title to it.

The Estate had been offering to give the government \$23,000.00 of this money if the government would concede title of the lot to the Estate.

We thought this offer was ridiculous. We believe the government would have a strong likelihood of prevailing in a trial, and that as a matter of principle the Estate should not profit from this circumstance-of-its-own-contrivance in the first place.

The result of the mediation was the attached Memorandum Of Understanding that the funds placed in escrow by the Mall, about \$468,000.00 with interest at this time, be split equally between the Estate and the government; about \$234,000.00 going to each. Title to the lot would be transferred to the Mall, which of course agrees to grant the government the utilities easement for the power pole and any other utilities.

Given that this proposed settlement will necessarily involve a transfer of this government land to the Mall, 21 GCA §60112 requires Legislative approval of it.

We thus respectfully forward this proposed settlement of this case for consideration by the $32^{\rm nd}$ Guam Legislature.

Thank you.

Sincerely;

Assistant Attorney General

MEMORANDUM OF UNDERSTANDING

This memorandum of understanding sets out the material terms of the settlement between the Government of Guam ("Government") and the Estate of Jose M. Torres ("Estate") as a results of the mediation in Superior Court of Guam Civil Case No.CV 1093-06 (CV1093-06).

- 1. The funds in escrow from the sale of Lot 5007, Dededo, Guam to Goodwind Development Corporation ("Goodwind") in the approximate amount of \$468,000.00 are to be split equally between the Estate and the Government. The Estate shall execute escrow instructions reflecting this equal split of these escrow funds, which instructions shall be submitted for approval to the Government.
- 2. Following approval from the Guam Legislature, pursuant to 21 GCA section 60112, and the execution by the Estate of the escrow instructions for the equal division of the escrow funds, the Government shall quitclaim its interest in Lot 5007, Dededo, Guam to Goodwind.
- 3. The transfer of Lot 5007 to Goodwind shall be subject to the current public access and utility easement as shown on the Relocation Survey Sketch of Part of Tract 100, attached hereto.
- 4. The Estate shall transfer its interest in Lot 5007 to Goodwind.
- 5. In entering into this MOU, there is no admission or concession by either party of any ownership or any other right, title or interest of any kind in Lot 5007 or any other real property that is or may be involved in any dispute with the Government, including any and all agencies of the Government, and this settlement cannot be pled as a defense or used in any way in any other current, future or pending litigation between the parties.
- 6. Each party is to bear its own costs and attorneys fees. Each party waives any right to collect, enforce, or assign, in any manner, any order regarding sanctions or attorneys fees awarded against the other party or its attorneys in CV1093-06.
- 7. Each party agrees to cooperate with the other party, and to use its best efforts, to effectuate the settlement set out in this MOU. The parties agree to execute any other documents reasonably necessary to effectuate this settlement including, but not limited to, any releases, releases of his pendens, a more formal settlement agreement, and deeds to Lot 5007.
- 8. Following the legislative approval of the Covernment's interest in Lot 5007, the conveyance thereof to Goodwind, and the equal distribution of the above-described funds from excrow, the parties shall then execute and file a stipulation for dismissal with prejudice of CV1093-06.

GOVERNMENT OF GUAM

PSTATE OF JOSE M. FORRES

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SUPTEMB COURT FIGURAL

IN THE SUPERIOR COURT OF GUARANTE CO.

•
) CIVIL CASE NO. CV1093-06
DECISION AND ORDER
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This matter came before the Honorable Alberto C. Lamorena III on February 22, 2008 on Defendant's Motion to Amend, and on January 30, 2009 on Plaintiff and Defendant's Motions for Summary Judgment. Attorney William C. Bischoff appeared on behalf of Defendant. Appearing on behalf of Plaintiff were Attorneys Joseph C. Razzano and Lawrence J. Teker. After reading the parties' briefs and hearing the arguments, the Court took the matters under advisement. The Court now issues its Decision and Order.

FACTUAL HISTORY

This issue concerns a plot of land in the village of Dededo identified as Lot No. 5007 or Tract 100, and the casement located upon it ¹ The plot belonged to Pedro M. Duarte prior to 1914. On January 14, 1914, Mr. Duarte purported to sell land including the plot at issue to Jose Torres Martinez for \$4,000, of which Mr. Martinez immediately paid \$2,000. In 1915, assets of Mr. Duarte were seized by the Naval Government of Guarn and placed up for public anction to

The parties disagree on whether Lot No. 5007 was properly consolidated into Tract 100. As discussed below, this distinction is not critical to the Court's analysis.

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Postmaster. One of the assets listed for auction was the land in Dededo that included the plot at issue. Mr. Martinez requested the asset be removed, and this request was initially granted by Judge Luis Torres. However, the Governor of Guarn declared the judgment nufl and void, which was followed by an April 13, 1915 decree by Judge Frank Portusach that reiterated the Governor's position that the existing Mortgage Law and executive general orders had not been properly followed in the sale.

Mr. Martinez's attempts at appealing this decision or having his \$2,000 returned to him were rebuffed, and the land was put up for auction. After no bidders matched the minimum request by the government, the government had the property adjudicated to itself. In 1950 the Department of the Interior conveyed the land to the Government of Guam.

On November 4, 2002 the Governor of Guam signed a grant deed, approved as to form by the Acting Attorney General of Guam, purporting to transfer surplus government land, which included the plot at issue, from the Government of Guam to the Ancestral Lands Commission.

On October 29, 2004, after a title hearing on the plot at issue on October 12, 2004, the Ancestral Lands Commission issued a quitelaim deed on the plot granting it to the Plaintiff.

Plaintiff filed this case seeking to cancel the easement across the plot at issue created under Instrument No. 414341, alleging it had not been approved by the Guam Legislature. The Government of Guam and Goodwind Development Corporation answered and filed counterclaims, including a counterclaim by the Government of Guam requesting the Court to quiet title within the public access and utility easements on the plot at issue.

The Government of Guam and Goodwind Development Corporation filed a joint Motion for Leave to File Amended Answer and Counterclaim on April 3, 2008. The Government of

Guam's Proposed Second Amended Answer and Counterclaim was substantially similar, with the exception that the counterclaim requested the Court to quiet title to the entire property rather than just the easement in the Government of Guam.

On May 16, 2008, Plaintiff filed a Motion for Summary Judgment. The Government of Guam filed an opposition and its own cross-motion for summary judgment on June 18, 2008. Goodwind Development Corporation settled separately with the Estate on October 23, 2008. The Estate filed an opposition to the cross-motion and reply on December 5, 2008. The Court now addresses these motions.

DISCUSSION

1. Motion to Amend

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Defendant moves to amend its Counterclaim, seeking to modify its request for the Count to quiet title from merely including the easement on the plot to including the entire plot at issue. Guam Rule of Civil Procedure 15(a) provides that a party may amend the party's pleading only by leave of court or by written consent of the adverse party. "In the absence of any apparent or declared reason - such as undue delay, bad faith or dilatory motive on the part of the movant, repeated failure to cure deficiencies by amendments previously allowed, undue prejudice to the opposing party by virtue of allowance of the amendment, futility of amendment, etc.-the leave sought should, as the rules require, be 'freely given.'" Foman v. Davis. 371 U.S. 178, 182 (1962). Arashi & Co., Inc. v. Nakashima Enterprises, Inc., 2005 Guam 21 at ¶ 16. "Under Rule 15 the district court may and should liberally allow an amendment to the pleadings if prejudice does not result." Citizens Sec. Bank (Guam), Inc. v. Bidaure, 1997 Guam 3 at ¶ 16.

There is a lengthy delay between Defendant's initial Answer and his proposed amendment, however it is largely due to the case having been temporarily removed to the

District Court. There appears to be no bad faith or dilatory motive on Defendant's part, nor would allowing this amendment appear to cause prejudice to the Plaintiff, as the Plaintiff has argued its summary judgment motion as if the amendment were also being considered by the Court. See, e.g., Plaintiff's Opposition and Reply, December 5, 2008 at pg. 2-3, pg. 3 footnote 1. As such, the Court grants Defendant's Motion to Amend.

11. Standard for Summary Judgment

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Summary judgment shall be granted if there is no genuine issue as to any material fact and the moving party is entitled to judgment as a matter of law. A genuine issue exists when there is sufficient evidence establishing a factual dispute requiring resolution by a fact-finder. Iizuka Corp. v. Kawasho Int'l [Guam], Inc., 1997 Guam 10, at ¶ 7: f.W. Elect. Serv., Inc. v. Pacific Elec. Contractors Ass'n., 809 F.2d 626, 630 (9th Cir. 1987). The factual dispute must concern a material fact. Id. Whether a fact is material is determined by the governing substantive law; if the fact may affect the outcome, it is material. Anderson v. Liberty Lobby. Inc., 477 U.S. 242, 248, 106 S.Ct. 2505, 91 L.Ed.2d 202 (1986); Edwards Corp. v. Kawasho Int'l [Guam], Inc., 2000 Guam 27, at ¶ 7.

Inferences must be drawn, and evidence must be viewed in the light most favorable to the nonmoving party, and the moving party carries the burden of showing the court those portions of the relevant documents which it believes demonstrate the absence of an issue of material fact. Edwards Corp. v. Kawasho Int'l [Guam], Inc., 2000 Guam 27, at ¶ 7. The moving party is not required to negate each element of the non-moving party's case. Rather, the moving party satisfies and discharges its burden by establishing the absence of evidence to support the non-moving party's case. Kim v. Hong CVA97-007, page 3 (1997).

If a lack of evidence is established by the moving party, the non-moving party must present specific facts showing there is a genuine issue for trial. The nonmoving party may not merely rely on conclusory allegations contained in the pleadings, but must present some significant probative evidence tending to support his assertion. Id. If the non-moving party fails to make a showing sufficient to establish the existence of an element essential to that party's case, for which the party will bear the burden of proof at trial, then Rule 56(c) requires entry of summary judgment against the non-moving party. Celotex Corp. v. Catrett, 477 U.S. 317 (1986).

III. Transfer of Lot No. 5007/Tract 100

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Defendant alleges that the transfer of the land at issue from the Government of Guam to the Ancestral Lands Commission is invalid because there was no legislative approval of the transfer as required under Title 21 G.C.A. §60112, Plaintiff argues that several public laws, including P.L. 24-45, P.L. 22-145, P.L. 23-23, or P.L. 25-178 indicate the approval of the legislature to transfer ancestral lands to the Commission, thus no specialized legislation is required.

However, the history of the plot at issue demonstrates that it is not a member of the classes of land transferred to the Ancestral Lands Commission by the aforementioned public laws, nor is it one of the tracts specifically identified for transfer. Even if this Court were to assume, arguendo, that the Plaintiff was the landowner of the plot as issue prior to its acquisition by the Naval Government, the policy of the government to return lands to their estates does not apply to lands clearly under existing public use, or lands acquired by the government prior to January 1, 1930. See P.L. 23-23 at \$2004(a)-(c), P.L. 24-45 at pg. 32.

Plaintiff argues that the classification in P.L. 24-45 establishing January 1, 1930 as a cutoff is unconstitutional because it deprives it of equal protection of laws. It claims that P.L.22-145 gave it a vested fee simple interest in the lands, and that the enactment of P.L. 24-45 subjected it to disparate treatment. But as mentioned above, the plot at issue was not part of the lands included in P.L. 22-145, and even if it were. Section 8 of that law exempts land used for public casements, as recognized by P.L. 24-25, pg. 31 line 21. Even if this Court assumed the Estate had standing to challenge the classification, as it is questionable whether the Estate could be classified as an original owner of the plot at issue, and even if this Court were to find the cutoff date an unconstitutional distinction, the language in both P.L. 22-145 and P.L. 24-45 exempting land used for public easements would prevent the transfer of the plot at issue, and would easily qualify as a legitimate distinction under the rational basis standard. Fields v. Legacy Health System, 413 F.3d 943, 955 (9th Cir. 2005).

IV. Estoppel by Deed

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Plaintiff contends that Defendant is estopped from denying Plaintiff's interest in the estate under Title 21 G.C.A. §4204, which provides in part that "Every grant of an estate in real property is conclusive against the grantor..." It also eites <u>Taitano v. Lujan</u>, 2005 Guam 26² and <u>Pinsky v. Stoat</u>, 130 Cal.App.2d 579, 588 (Cal.Ct.App.1955). However, as <u>Pinsky</u> acknowledges, there are exceptions to this doctrine, the most critical being its modification when the government is the grantor. The authority of a public officer cannot be extended by estoppel. <u>Boren v. State Personnel Bd.</u>, 234 P.2d 981 (Cal.1951). Here, the Governor did not have the legal authority to transfer the land to the Ancestral Lands Commission, as Title 21 G.C.A. §60112 requires the approval of the Legislature.

While Laitano does include a mention of §4204, it does not discuss its application in a way pertinent to this issue.

"...Estoppel against the government must rest on affirmative misconduct going beyond mere negligence... Furthermore, estoppel will apply only where the government's wrongful act will cause a serious injustice, and the public's interest will not suffer undue damage by imposition of the liability." Morgan v. Heckier, 779 F.2d 544, 545 (9th Cir.1985), Mukherjee v. LNS., 793 F.2d 1006, 1008 (9th Cir.1986). "Persons dealing with the government are charged with knowing government statutes and regulations, and they assume the risk that government agents may exceed their authority and provide misinformation." Mukherjee at 1009, Acquiescence to illegal acts at an earlier time does not estop the government from enforcing the law on a fater date. Eicher v. Louisiana State Police, Riverboat Gaming Enforcement Div., 710 So.2d 799 (La.Ct.App.1st Cir. 1998).

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issue of estoppel is determinative in this matter, the Court does not address the other issues presented in the parties' briefs.

CONCLUSION

Based on the above, Defendant's Motion to Amend is GRANTED, Defendant's and Plaintiff's Motions for Summary Judgment are DENIED.

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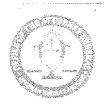
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IT IS SO ORDERED this 19th day of October, 2009 Original Signed By:
Hon, Alberto C. Lamorena;

Alberto C. Lamorena III Presiding Judge Superior Court of Guam





Office of the Attorney General of Guam

590 S. Marine Corps Dr., Ste. 706, Tamuning, Guam 96913



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Carel M. Hinkle-Sauchez Deputy AG Family/Invenile ext. 4040 csanchez@guamag.org

Pauline U. Camacho Administrator VWAS Unit / Notary Unit ext 5030 pcamacho@goamag.org

March 27, 2015

Honorable Senator Thomas C. Ada Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affair, and Procurement I Mina'trentai Tres na Liberlaturun Guåban

Re: Bill No. 29-33 (COR) - An Act To Approve the Settlement Between the Government of Guam and the Estes of Jose M. Torres

Hafa Adai Senator, and Members of the Committee:

Our Office supports the enactment of Bill 29-33. This Bill stems from nine (9) years of litigation between the Government of Guam, Goodwind Development, and the Estate of Jose Martinez Torres (hereinafter the "Estate"), Estate of Jose Martinez Torres v. Government of Guam et al. CV 1093-06. A settlement was reached between the parties in December 2012 whereby the Government agreed to transfer Lot 5007, the property in controversy, to Goodwind Development, third party purchaser, in exchange for an approximate Two Hundred and Eighty Thousand Dollars (\$280,000.00) to the Government of Guam. All parties entered a mediated settlement to this effect. Transfer of Lot 5007 is necessary to facilitate final mediated settlement.

The mediated settlement is a fair resolution of the legal issues disputed between the Government of Guam, the Estate, and Goodwind Development. some of which date back to 1915, and the Naval Government's "auction" of private landowner's properties. The Department of Land Management supports the draft legislation as equitable settlement of this litigation.

We are requesting changes to the language to the original draft bill as contained in the attached substitute version. The attached draft better clarifies the purpose of the legislation, eliminates legislative "acceptance" and "approval" of an executive settlement function, and directs deposit of the government's portion of the settlement proceeds for the benefit of the Guam Ancestral Lands Commission (GALC) "Land Bank Fund."

Sincerely,

Co. Honorable Vice Speaker Bengamin J. Cruz. Director, Department of Land Management

Phone: (671) 475-3324 * www.guamag.org * www.guamcse.net

I MINA' TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) REGULAR SESSION

Bill No. 29-33 As Substituted

Introduced by:

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B. F. J. Cruz

AN ACT TO APPROVE THE SETTLEMENT BETWEEN THE GOVERNMENT OF GUAM AND THE ESTATE OF JOSE M. TORRES

BE IT ENACTED BY THE PEOPLE OF GUAM:

Section 1. Intent. This enactment is intended to effect final resolution to 2 3 litigation involving the Government of Guam and the Estate of Jose Martinez Torres, (hereinafter referred to as the "Estate") Estate of Jose Martinez Torres v. 4 Government of Guam CV 1093-06. The facts of the litigation involve ownership to 5 land deeded in 2002 by the Guam Ancestral Lands Commission and approved by 6 the Governor of Guam to a tract of land allegedly once owned by the Estate in 7 8 1914, but auctioned away by action of the Naval Government in 1915. The parties engaged in mediation efforts at the instance of the Court, and reached settlement. Ŷ This act is needed to effect transfer of Lot 5007, which the Government asserts is 10 within the inventory of the Department of Land Management. Section 2. The Government of Guam is authorized to transfer Lot #5007, 12 Estate No 2531, Suburban, Guaranteed Claim No. 2802, Naval Government of 13 14 Guam to Goodwind Development Corporation (hereinafter "Goodwind") by quit claim deed, conveying any and all rights and title to said property in resolution of 15 claims against the Government of Guam by, and release of all claims by the 16

- 1 Government of Guam against, Goodwind and the Estate in Estate of Jose Martinez
- 2 Torres v. Government of Guam CV 1093-06.
- 3 Section 3. All proceeds realized from the settlement shall be deposited into
- 4 the Land Bank Fund pursuant to 21 GCA §60114.2, for the benefit of the Guam
- 5 Ancestral Lands Commission, under the purview of the Department of Land
- 6 Management.



Gloria B. Nelson Public Service Building 688 Route 15, Mangilao, Guam 96913

June 16, 2015

AMENDED

Senator Thomas Ada Senator, 33rd Guam Legislature Ada Plaza Center, Suite 207 173 Aspinall Ave. Hagatna, GU 96910

Subject: Bill No. 29-33 (COR) An act to approve the settlement between the

Government of Guam and the Estate of Jose Martinez Torres

Dear Senator Ada:

Guam Waterworks Authority (GWA) is in receipt of your letter on March 5, 2015 relative to the above referenced matter.

GWA understands that the intent of the bill is to provide the Guam Ancestral Lands Commission (GALC) discretionary authority to transfer the Government of Guam's interest to Lot 5007, Dededo, Guam to Goodwind Development Corporation for valuable consideration and other terms as stated in the Memorandum of Understanding that is attached and made a part of the Bill. GWA further understands that the legislative authorization is to satisfy the requirements of 21 GCA section 60112.

Guam Waterworks Authority has done in house research and a field inspection and has determined that an 8" water line runs through subject lot. GWA hereby request for a 10' wide easement interest on the property for the existing 8" water line.

GWA places no objection to Bill No. 29-33 for the transfer of the Government of Guam's interest in Lot 5007 subject to the following:

- GWA's easement interest in the Buil Cart Trail as shown in that certain Parcelling of Part
 of Tract 100 Parcel 1A map filed in the Department of Land Management as L.M.
 Checked No. 011-FY86 under Land Management I4-86T263.
- GWA's easement interest in the Part of Tract 100 Parcel 1A-R1 as shown in that certain Parcelling of Part of Tract 100 Parcel 1A map filed in the Department of Land Management as L.M. Checked No. 011-FY86 under Land Management I4-86T263.

Note: Amended to correct legal description

 GWA's easement interest in the Bull Cart Trail as shown in that certain Real Estate Requirements Severance of Right of Way Within Tract 100, Parcel 1A-1 map filed in the Department of Land Management as L.M. Check No. 403-FY88 under Instrument Number 414341.

- GWA's easement interest in the Part of Tract 100 Parcel 1A-1-R/W as shown in that certain Real Estate Requirements Severance of Right of Way Within Tract 100, Parcel 1A-1 map filed in the Department of Land Management as L.M. Check No. 403-FY88 under Instrument Number 414341.
- GWA's easement interest in the Part of Tract 100 Parcel 1A-R1 as shown in that certain Real Estate Requirements Severance of Right of Way Within Tract 100, Parcel 1A-1 map filed in the Department of Land Management as L.M. Check No. 403-FY88 under Instrument Number 414341.
- GWA's interest in the public access and utility easement as shown on the Relocation Survey Sketch of Part of Tract 100, attached to the Memorandum of Understanding between the Government of Guam and the Estate of Jose M. Torres.

Thank you for allowing GWA the opportunity to participate in this process. Should you have any questions regarding this matter, your staff may call Bobbie C. Cruz, Land Agent III, GWA Engineering at 300-6071.

Interim General Manager

GUAM WATERWORKS AUTHORITY

Gloria B. Nelson Public Service Building 688 Route 15, Mangilao, Guam 96913 RECEIVED by the Office of Senator Thomas C. Ada

March 23, 2015

Senator Thomas Ada Senator, 33rd Guam Legislature Ada Plaza Center, Suite 207 173 Aspinall Ave. Hagatna, GU 96910

Subject:

Bill No. 29-33 (COR) An act to approve the settlement between the Government of Guam and the Estate of Jose Martinez Torres

Dear Senator Ada:

Guam Waterworks Authority (GWA) is in receipt of your letter on March 5, 2015 relative to the above referenced matter.

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 of Tract 100 Parcel 1A map filed in the Department of Land Management as L.M.
 Checked No. 011-FY86 under Land Management I4-86T263.
- GWA's easement interest in the Part of Tract 100 Parcel 1A-R/W as shown in that certain Parcelling of Part of Tract 100 Parcel 1A map filed in the Department of Land Management as L.M. Checked No. 011-FY86 under Land Management 14-86T263.
- GWA's easement interest in the Bull Cart Trail as shown in that certain Real Estate Requirements Severance of Right of Way Within Tract 100, Parcel 1A-1 map filed in the Department of Land Management as L.M. Check No. 403-FY88 under Instrument Number 414341.
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Thank you for allowing GWA the opportunity to participate in this process. Should you have any questions regarding this matter, your staff may call Bobbie C. Cruz, Land Agent III, GWA Engineering at 300-6071.

Mark Miller 4/02/2015
Interim General Manager

CIVILLE & TANG, PLLC

www.civilletang.com

Sender's Direct E-Mail: irazzano@civilletang.com

June 15, 2015

VIA HAND DELIVERY and ELECTRONIC MAIL

Honorable Senator Thomas C. Ada Liheslaturan Guahan Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs, and Procurement.

Re: Bill No. 29-33 (COR) – An Act To Approve the Settlement Between the Government of Guam and the Estate of Jose M. Torres

Senator Ada and Members of the Committee,

My office represents the Estate of Jose Martinez Torres, the Plaintiff in Civil Case 1093-06—a civil case that will finally be settled upon the passage of Bill 29-33. I write to express my support for the bill, but I am also compelled to add some clarity to the submission your committee received on March 27, 2015 from the Office of the Attorney General (OAG). That submission, unlike previous efforts from the OAG, was provided to you without input from my client, and without any notice that a substitute version of the proposed legislation was being provided to you and the committee for consideration.

The OAG's correspondence avers that the latest draft "better clarifies the purpose of the legislation..." The proposed bill states that the land at the heart of the litigation was "allegedly once owned by the Estate in 1914..." That phrase does not aid in clarifying the legislation, as the Guam Ancestral Lands Commission determined in 2002 that the land was indeed owned by the Estate's ancestor, Jose Martinez Torres, from 1914 until the war broke out in 1944. See attached Final Written Decision and Order. Simply put, there is nothing "alleged" about the ownership of the property until the war. Libeslaturan Guahan, in passing the Guam Ancestral Lands Act, empowered the commission to establish both the "determination of ancestral title" and the "recordation of Ancestral Land Title" to land falling under the Act. 21 GCA §80104(c). The inclusion of the caveat "allegedly" in the OAG's proposed bill not only muddies the waters about the final determination of ownership made by the GALC, but also ignores the Libeslaturan Gaahan's desire to create a system with ancestral lands claims are determined with finality.

Honorable Senator Thomas C. Ada June 15, 2015 Page 2

Again, despite my concerns with the phrasing chosen by the OAG, I would like to reiterate the Estate's support for Bill 29-33. The bill, if passed, would help draw to a close nearly a decade of litigation and allow all involved to move forward. Thank you for your consideration of the comments presented here, and I stand ready to address any concerns or questions you might have.

Very truly yours,

Joseph C. Razzand

cc: Via Hand Delivery

Honorable Senator Benjamin J. Cruz

PROCEEDING BEFORE THE GUAM ANCESTRAL LANDS COMMISSION

IN RE ANCESTRAL TITLE AND
COMPENSATION FOR RELEASED
PORTION(S) OF LOT 5007
IN THE MUNICIPALITY OF
DEDEDO

FINAL WRITTEN DECISION
AND ORDER

The Guam Ancestral Lands Commission held a Title Hearing for Lot 5007 "As Dededo" and "As – Ucudu" in the Municipality of Dededo on October 12, 2004. Commissioners Anita F. Orlino - Chairperson of the Board of Commissioners, Maria G. Cruz - Secretary/Treasurer of the Board of Commissioners, Lydia M. Tyner – Member, Ronald F. Eclavea - Member, and Mark C. Charfauros - Member were present and constituted a quorum of 5 as mandated by P.L. 25-180.

Evelyn V. O' Keefe appeared before the Commission presenting his/her claim on behalf of ancestral landowner Jose Torres Martinez. John D. Gilliam appeared as Claims Facilitator.

Evelyn V. O' Keefe directly, and through his/her Claims Facilitator submitted the following evidence to the Commission:

- 1. Exhibit A: Application of Evelyn V, O' Keefe
- 2. Exhibit B: n/a
- 3. Exhibit C: n/a
- 4. Exhibit D: n/a
- 5. Exhibit E: Grant Deed recorded on December 2, 2002 with the Department of Land Management, under Instrument No. 666056 which evidenced the transfer of the property described as Lot 5007, Dededo, Estate 2531 from the Government of Guam to the Guam Ancestral Lands Commission.
- 6. Exhibit F: Surveyor's Certification by Generalismo A. Villaflores, Professional Land Surveyor No. 64, finding, inter alia, that Lot 5007 Municipality of Dededo or portions thereof, is within the boundaries of the returned property described as Lot 5007, Dededo, Estate 2531.
- Exhibit G: Abstract of Title prepared by Title Guarantee of Guam, Inc., on Lot 5007
 Municipality of Dededo evidencing the chain of title for said Lot.

The Commission, having reviewed the evidence presented, having considered the testimony given under oath, and having voted on the Application, determines by greater weight of the evidence that Jose Torres Martinez is the landowner of Lot 5007 Municipality of Dededo. The Commission hereby directs the Chairperson and the Secretary of the Commission to execute a quitclaim deed in favor of the Estate of Jose Torres Martinez, for the return of the portion(s) of Lot 5007 Municipality of Dededo contained in the property described as Lot 5007, Dededo, Estate 2531.

By: Anita L.O.	Merò

Anita F. Orlino
Chairperson of the
Board of Commissioners

Date: 13/14/05 10/19/04

Expression communication and property of the control of the contro
Maria G. Cruz
Secretary/Treasurer of the

Board of Commissioners

Date:

GALC Seal

I Mina trentai Tres na Liheslaturan Gudhan • The 33rd Guam Legislature

155 Hesler Place, Hagàtha, Guarn 26910 • rewroguandegishinge.com

E-mail: 1017 forguam@gnasl.com . Tel: [671]472-7679 . Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

February 5, 2015

Senator Thomas C. Ada

VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Speaker

Judith T.P. Won Par. Ed.D.

Member

Viwe-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muna Barnes

Member

Senator Dennis G. Rødriguez, Jr. Member

Senator

Frank Blas Aguon, Jr.

Member

Senator

Michael F.Q. San Nicolas

Member

Senator

Nerissa Bretania Underwood

Member

V. Anthony Ada MINORETY LEADER

Mary C. Torres
MINORETY MEMBER

Memorandum

To:

Rennae Meno

Clerk of the Legislature

From:

Senator Rory J. Respicio/

Majority Leader & Rules Chair

Subject:

Fiscal Notes and Waiver

Hafa Adai!

Attached please find the fiscal notes and waiver for the bill numbers listed below. Please note that the fiscal notes and waiver of fiscal note are issued on the bills as introduced.

FISCAL NOTES:

Bill No. 27-33(COR)

Bill No. 29-33(COR)

WAIVER:

Bill No. 28-33(COR)

Please forward the same to MIS for posting on our website. Please contact our office should you have any questions regarding this matter.

Si Yu'os ma'ase'!

Bureau of Budget & Management Research Fiscal Note of Bill No. 29-33 (COR)

		Fiscal No	te of Bill No. 25	<u>1-33 (COR)</u>		
AN ACT TO API MARTINEZ TO		LEMENT BETWEEN	THE GOVERNM	ENT OF GUAM AN	D THE ESTATE OF	JOSE
			Antimitate			
		Department//	Agency Appropriati	op information		
Dept./Agency Aff	ected: Guam Ances	tral Lands Commissio	n	Dept./Agency Head:	Michael J.B. Borja,	Director
Department's Ge	neral Fund (GF) app	ropriation(s) to date:				110,182
Department's Otl	her Fund (Specify) a	ppropriation(s) to date	e: Trust for Guam	Ancestral Lands Con	nmission	
Total Departme	ent/Agency Appropr	(ation(s) to date:				\$116,182
		Fund Source In	formation of Propo	sed Appropriation		
				General Fund:	(Specify Special Fund):	Total:
FY 2014 Unreser	ved Fund Balance				\$0	Si
FY 2015 Adopted	i Revenues			20	550	\$(
FY 2015 Appro.	(P.L. 32-181 thru 32	<u>-233)</u>		\$0	So	St
Sub-total:	200			50	SO	şį
Less appropriation	on in Bill			Sü	\$0	SU
Total:				S0	\$0	Şî
		Vatér	nated Fiscal Impac	of Rill		
		For Remainder of				A CONTRACTOR OF THE PROPERTY O
	One Full Fiscal Year	FV 2015 (if applicable)	FY 2016	FY 2017	FY 2018	FY 2019
General Fund	Si	50	\$0	SI	SO.	SI
Trust for Guam Ancestral Lands Commission					To the second se	
	S \$		50		<u> </u>	\$6
Total	<u>\$0</u>	\$234,000	<u> 50</u>	56	50	<u> </u>
if Yes, see attach	ment	erating" provisions?			/X/ Yes	/ / No
lf no, what is		to fund the intent of th nt required? \$		/ X / - N/A / X / - N/A	/ / Yes / / Yes	/ / No /X/ No
	,	existing programs agei		INI NA	/ / Yes	1.7. No
		lish the program/agen sire new physical facil	*		/ / Yes / / Yes	/ X / No / X / No
5. Was Fiscal No	ote coordinated with	the affected dept/agen ot received by due data	cy? If no. indicate	reason: / Other:	/X/ Yes	/ / No
Analyst: Ja	son W. Baza, BMA l	Date: 1/30/13	**************************************	ny C. Blaz, Director	Date:	D .

Footnotes:

Bureau of Budget & Management Research Attachment to Fiscal Note No. 29-33 (COR) (for revenue generating provisions)

		Projected Multi-Y	ear Revenues		
	Year t	Year 2	Year 3	Year 4	Year 5
General Fund	50	\$0	S0	50	Si
Trust for Guam Ancestral Lands Commission	<u>\$234,000</u>	\$0	50	<u>\$0</u>	\$1
Total	\$234,000	\$0	\$0	\$0	S

Comments:

11 The intent of the proposed legislation is to approve the settlement between the Government of Guam and the Estate of Jose Martinez Torres. The legislation will help facilitate the proceeding of the Memorandum of Understanding that divides the amount of \$468,000 equally between the Government of Guam and the Torres Estate.

Attached is a memorandum from the Office of the Attorney General dated February 7, 2013. This memorandum explains the sequence of events that led to the settlement between the Government of Guam, specifically the Guam Ancestral Lands Commission (GALC), and the Torres Estate. Each party is expected to receive \$234,000 plus

Per the GALC, the \$234,000 to be received should be deposited into the Trust for Guam Ancestral Lands Commission.



DIPATTAMENTON MINANEHAN TANO'
(Department of Land Management)
GUBETNAMENTON GUAHAN
(Government of Guam)



EDDIE BAZA CALVO Governor MICHAEL J.B. BOPJA Director

RAY TENORIO Linconstant Governor DAVID V. CAMACEK) Depoty Director

590 S. Marine Corps Orive Suite 733 ITC Building Terruning, GU 96913

Street Address

Maiking Address: P.O. Box 2950 Hagatha, GU 96932

Website: http://dlm.guam.gov

E-mai: Address dimdir@tand.ouam.ooy

Telephone. 671-649-LAND (5263)

> Facsimile 671-649-5383



February 4, 2015

Senator Thomas C. Ada
33rd Guam Legislature
Chairman, Committee on Transportation,
Infrastructure, Lands, Border Protection,
Veteran's Affairs and Procurement
173 Aspinall Ave, Ste 207
Hagatna, Guam 96910

SUBJECT: Testimony on Bill No. 29-33 (COR)

Buenas Yan Hafa Adai!

The Department of Land Management has reviewed Bill No. 29-33 - An Act To Approve the Settlement Between the Government of Guam and the Estate of Jose Martinez Torres.

Based of litigation and a settlement between the Government of Guam and the Estate of Jose Martinez Torres, the Guam Ancestral Lands Commission stands ready to execute the terms of settlement regarding Lot No. 5007, Dededo. However, we ask that the following section be added to the bilt:

"Section Four. The Government of Guam's share of the equal distribution of the funds held in escrow from the sale of Lot No. 5007, Dededo, shall be deposited to the Guam Ancestral Lands Commission Land Bank Account, formally known as Trust for Guam Ancestral Lands Commission."

We appreciate the opportunity to submit our testimony.

Senseramente.

17 15 15 E-

I Mina'trentai Tres na Liheslaturan Guåhan • The 33rd Guam Legislature 155 Hesler Place, Hagåtña, Guam 96910 • www.guamlegislature.com

E-mail: roryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Respicio

Rory J. Respicio Chairperson Majority Leader

January 23, 2015

Senator

Thomas C. Ada Vice Chairperson Assistant Majority Leader

Speaker
Judith T.P. Won Pat, Ed.D.
Member

Vice-Speaker Benjamin J.F. Cruz Member

Legislative Secretary Tina Rose Muna Barnes Member

Senator Dennis G. Rodriguez, Jr. Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator Nerissa Bretania Underwood Member

> V. Anthony Ada MINORITY LEADER

Mary C. Torres Minority Member VIA E-MAIL

anthony.blaz@bbmr.guam.gov

Anthony C. Blaz Director Bureau of Budget & Management Research P.O. Box 2950 Hagåtña, Guam 96910

RE: Request for Fiscal Notes-Bill Nos. 29-33(COR) through 33-33(COR)

Hafa Adai Mr. Blaz:

Transmitted herewith is a listing of *I Mina'trentai Tres na Liheslaturan Guåhan's* most recently introduced bills. Pursuant to 2 GCA §9103, I respectfully request the preparation of fiscal notes for the referenced bills.

Si Yu'os ma'åse' for your attention to this matter.

Very Truly Yours,

Senator Rory J. Respicio

Romy J. Respicio

Chairperson of the Committee on Rules

Attachment (1)

Cc: Clerk of the Legislature

Bill Nos.	Sponsor	Title
29-33 (COR)	B. J.F. Cruz	AN ACT TO APPROVE THE SETTLEMENT BETWEEN THE GOVERNMENT OF GUAM AND THE ESTATE OF JOSE MARTINEZ TORRES.
30-33 (COR)	B. J.F. Cruz	AN ACT TO AMEND § 30102(a) OF CHAPTER 30, TITLE 5 OF THE GUAM CODE ANNOTATED, TO REQUIRE AGENCIES PERMITTED TO RETAIN COUNSEL OTHER THAN THE ATTORNEY GENERAL, TO HIRE CLASSIFIED IN-HOUSE COUNSEL.
31-33 (COR)	B. J.F. Cruz	AN ACT TO AMEND § 26120 OF CHAPTER 26 OF TITLE 11 OF THE GUAM CODE ANNOTATED; RELATIVE TO THE INSPECTION OF TAX RETURNS AND OTHER INFORMATION REQUIRED TO BE FILED OR FURNISHED BY THE TAXPAYER.
32-33 (COR)	R. J. Respicio, T. R. Muña Barnes, Judith T. Won Pat, Ed.D.	AN ACT RELATIVE TO THE DEMOLITION OF THE MANUEL F. L. GUERRERO ADMINISTRATION BUILDING IN HAGÂTÑA.
33-33 (COR)	T. R. Muña Barnes	AN ACT TO REZONE LOT NO. 5228-R4-R2-1. BARRIGADA, GUAM, FROM AGRICULTURAL ZONE (A) TO COMMERCIAL ZONE (C).

155 Hesler Place, Hagatina, Guam 96910 • noven guamlegislature com E-mail: raryforguam@gmail.com • Tel: (671)472-7679 • Fax: (671)472-3547

Senator Rory J. Respicio CHAIRPERSON MAIORITY LEADER

January 23, 2015

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

Speaker

Judith T.P. Won Pat, Ed.D. Member

Vice-Speaker Benjamin J.F. Cruz

Member

Legislative Secretary Tina Rose Muna Barnes Member

Senator Dennis G. Rodriguez, Jr. Member

> Senator Frank Blas Aguon, Jr. Member

Senator Michael F.Q. San Nicolas Member

Senator Nerissa Bretanía Underwood Member

> V. Anthony Ada Minority Leader

Mary C. Torres MINORITY MEMBER

MEMORANDUM

To: Rennae Meno

Clerk of the Legislature

Attorney Therese M. Terlaje

Legislative Legal Counsel

From: Senator Rory J. Respicio

Chairperson, Committee on Rules

Subject: Referral of Bill No. 29-33(COR)

As the Chairperson of the Committee on Rules, I am forwarding my referral of Bill No. 29-33(COR).

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of I Mina'trentai Tres na Liheslaturan Guåhan.

Should you have any questions, please feel free to contact our office at 472-7679.

Si Yu'es Ma'âse!

Attachment

I Mina'Trentai Tres Na Liheslaturan Received Bill Log Sheet

Partition of the state of the s	<u> </u>			<u> </u>				
		`	,					
						PUBLIC	DATE	
BILL			DATE	DATE	смте	HEARING	COMMITTEE	
				1	******			
NO.	SPONSOR	TITLE	INTRODUCED	REFERRED	REFERRED	DATE	REPORT FILED	FISCAL NOTES
	B. J.F. Cruz	AN ACT TO APPROVE THE SETTLEMENT	01/22/15	01/23/15	Committee on Transportation,			
29-33		BETWEEN THE GOVERNMENT OF GUAM	3:47 p.m.	The same	Infrastructure, Lands, Border			
(COR)	***	AND THE ESTATE OF JOSE MARTINEZ		a production	Protection, Veterans' Affairs			
		TORRES.		L. P. C.	and Procurement			



Blaine Dydasco <bdydasco@senatorada.org>

1st Public Hearing Notice: March 13, 2015 at 1:30 p.m.

1 message

Charlene Flores <flores@senatorada.org>

Thu, Mar 5, 2015 at 9:30 AM

To: Media <media@senatorada.org>, phnotice@guamlegistature.org, phmaterials@guamlegistature.org, Eric Palacios <eric.palacios@epa.guam.gov>, Conchita San Nicolas Taitano <conchita.taitano@epa.guam.gov>, vincent.pereira@epa.guam.gov, michaet.omallan@epa.guam.gov, don.quinata@epa.guam.gov, william.austin@fe.navy.mil, jbenavente@gpagwa.com, mcamacho@gpagwa.com, gbotha@gpagwa.com. rwiegand@gpagwa.com, David Leddy <dleddy@guamchamber.com.gu>, ccastro@guamchamber.com.gu, rdelgado@guamchamber.com.gu, info@ghra.org, bilf.ada@ipehq.com, catherine.leonguerrero@exxonmobil.com. ddean@sppcorp.com, jbrown@portguam.com, frpangelinan@portguam.com, thomas@guamwaterworks.org, annborja@guamwaterworks.org, staylor@guamwaterworks.net, heidi@guamwaterworks.org, joseph.verga@gmha.org, glenn.leonguerrero@dpw.guam.gov, eleanor.borja@dpw.guam.gov, jessie palican@dpw.guam.gov, maria.flores@revtax.guam.gov, john.camacho@revtax.guam.gov, Simon Sanchez <gdcmgr@ite.net>, lsablan@gpagwa.com, jtduenas@hotmail.com, jeffcharjohnson@hotmail.com, horeckylaw@teleguam.net, horecky@ite.net, ndynvn@yahoo.com, Lou Palomo <lpalomo@guampuc.com>, Marie Villanueva <marie@guam-peals.org>, Tammy Bamba <tammy.bamba@grta.guam.gov>, rick.agustin@grta.guam.gov, teresa.topasna@land.guam.gov, Ronnie Santos ≤ronnie.santos@clb.guam.gov>, michael.borja@land.guam.gov, david.camacho@land.guam.gov, dlmdir@land.guam.gov, dfbrooks@guamopa.org, ingoz@ozemail.com.au, raunderwood@uguam.uog.edu, jpeterson@uguam.uog.edu, Imtoves@uguam.uog.edu, raymond.blas@dpr.guam.gov, pedro leonguerrero@cqa.guam.gov, raffaele.sgambelluri@cqa.guam.gov, briana.roberto@cqa.guam.gov, benny.m.paulino@us.army.mil, johnny.lizama@ang.af.mil, john.unpingco@gvao.guam.gov, chuck.ada@guamairport.net. peterroy@guamairport.net, rosieb@guamairport.net, Chace Anderson <candersonqbb@gmail.com>. Alicia Fejeran <avfejeran@gmail.com>, csr@guamcell.net, Clayton Duvall <clayton4gppc@hotmail.com>, Chris Felix <felix@guam.net>, rjdguzman@hotmail.com, mail@cmlaw.us, claudia acfalle@gsa.guam.gov, superintendent@gdoe.net, racruz@gtrf.com, djtydingco@gta.net, jkriegel@docomopacific.com, łai@docomopacific.com, Richard Yu <richard.yu@choicephonellc.com>, Rene Lao <re>rene.lao@choicephonellc.com>, john.compton@itehq.net, "Maria D. Sablan" <msablan@guamairport.net>, melissa.savares@gmail.com

March 5, 2015

MEMORANDUM

To: All Senators, Media, and Stakeholders

Fr: Senator Thomas C. Ada, Chairperson

1 of 2 3/30/15, 10:18 AM

Subject: 1st Notice of Public Hearing: March 13, 2015 at 1:30 p.m.

Please be advised that the Committee on Transportation, infrastructure, Lands, Border Protection, Veterans' Affair, and Procurement will be conducting a public hearing on **Friday, March 13**, **2015 at 1:30 p.m**. This meeting will take place in the public hearing room of *I Liheslaturan Guahan*. The agenda is as follows:

The Executive Appointment of Ms. Deedee S. Camacho to serve as member of the A.B. Won Pat International Airport Authority Board of Directors.

Bill No. 29-33 (COR) - B.J.F. Cruz

An act to approve the settlement between the Government of Guam and the Estate of Jose Martinez Torres.

Testimony on the Executive Appointment of Ms. Deedee S. Camacho and Bill No. 29-32(COR) should be addressed to Senator Thomas C. Ada, Chairperson, and will be accepted via hand delivery to our office, our mailbox at the Main Legislature Building at 155 Hesler Place, Hagåtña, Guam 96932, via email to office@senatorada.org. or via facsimile to (671) 473-3303 until Monday, March 16, 2015 at 5:00pm. Individuals requiring special accommodations, auxiliary aids, or services should submit their request to Charlene Flores at 473-3301. Please feel free to contact my office should you have any questions or concerns

Charlene Flores
Policy Analyst
Office of Senator Thomas C. Ada
I Mina'trentai Tres na Libeslaturan Guâhan - 33rd Guam Legislature
671-473-3301

1st PH Notice.pdf 335K



Blaine Dydasco <bdydasco@senatorada.org>

2nd Notice of Public Hearing: March 13, 2015 at 1:30 p.m.

1 message

Chartene Flores <flores@senatorada.org>

Wed, Mar 11, 2015 at 8:59 AM

To: Media <media@senatorada.org>. phnotice@guamlegislature.org, phmaterials@guamlegislature.org, chuck ada@quamairport.net, peterroy@quamairport.net, amandar@quamairport.net, jeana@quamairport.net. rosieb@guamairport.net, jbrown@portguam.com, frpangelinan@portguam.com, mdrtaitano@portguam.com, mduenas@portguam.com, Tammy Bamba <tammy.bamba@grta.guam.gov>, rick.agustin@grta.guam.gov, john.camacho@revtax.guam.gov, marie.benito@revtax.guam.gov, maria.flores@revtax.guam.gov, thomas@guamwaterworks.org, annborja@guamwaterworks.org, staylor@guamwaterworks.net, jbenavente@gpagwa.com, mcamacho@gpagwa.com, gbotha@gpagwa.com, glenn.leonguerrero@dpw.guam.gov, eleanorborja@dpw.guam.gov, jessie.palican@dpw.guam.gov, Isablan@gpagwa.com, jtduenas@hotmail.com, jeffcharjohnson@hotmail.com, horeckylaw@teleguam.net, horecky@ite.net, Lou Palomo lpalomo@guampuc.com>, Chace Anderson <candersongbb@gmail.com>, Alicia Fejeran <avfejeran@gmail.com>, Peter Calvo <peter.calvo@epa.guam.gov>, lucybk@teleguam.net, jvoacolo@micronesiarenewableenergy.com, djtydingco@gta.net, squenga@gta.net, eduardo.ordonez@clb.guam.gov, Ronnie Santos <ronnie.santos@clb.guam.gov>, reilly.ridgell@gmail.com, wiese@guambcc.org, wgmiller@guam.net, wbeery@ite.net, ray@guam-peals.org, hmruth@guam-peals.org, gabriel.jugo@englekirk.com, rsramos@guam-peals.org, jkriegel@docomopacific.com, jlai@docomopacific.com, Richard Yu <richard.yu@choicephonellc.com>, Rene Lao <rene.lao@choicephonellc.com>, john.compton@itehq.net, michael.borja@land.guam.gov, david.camacho@land.guam.gov, dimdir@land.guam.gov, pedro.leonguerrero@cqa.guam.gov, raffaele.sgambelluri@cqa.guam.gov, briana.roberto@cqa.guam.gov, benny.m.paulino.mil@mail.mil, john.p.guerrero.mil@mail.mi, johrr.unpingco@gvao.guam.gov, David Leddy <dleddy@guamchamber.com.gu>, ccastro@guamchamber.com.gu, dfbrooks@guamopa.org, jngoz@ozemail.com.au, claudia.acfalle@gsa.guam.gov, robert.kono@gsa.guam.gov, law@guamag.org, MELISSA SAVARES <melissa.savares@gmail.com>

March 11, 2015

MEMORANDUM

To: All Senators, Media, and Stakeholders

Fr: Senator Thomas C. Ada, Chairperson

Subject: 2nd Notice of Public Hearing: March 13, 2015 at 1:30 p.m.

1 of 2 3/30/15, 10:19 AM

Please be advised that the Committee on Transportation, Infrastructure, Lands, Border Protection. Veterans' Affair, and Procurement will be conducting a public hearing on **Friday, March 13, 2015 at 1:30 p.m.** This meeting will take place in the public hearing room of *I Liheslaturan Guahan*. The agenda is as follows:

The Executive Appointment of Ms. Deedee S. Camacho to serve as member of the A.B. Won Pat International Airport Authority Board of Directors.

Bill No. 29-33 (COR) - B.J.F. Cruz

An act to approve the settlement between the Government of Guam and the Estate of Jose Martinez Torres.

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Charlene Flores
Policy Analyst
Office of Senator Thomas C. Ada
I Mina'trentai Tres na Libeslaturan Guähan - 33rd Guam Legislature
671-473-3301

2nd PH Notice.pdf 322K

2 of 2 3/30/15, 10:19 AM

Listserv: <u>phnotice@guamlegislature.org</u> Updated as of February 27, 2015

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Sen. Thomas Ada

Committee on Transportation, Infrastructure, Lands, Border Protection, Veterans' Affairs and Procurement I Mina Trentai Tres Na Liheslaturan Guåhan • 33rd Guam Legislature

AGENDA PUBLIC HEARING Friday, March 13, 2015 Public Hearing Room, I Liheslaturan Guåhan

The agenda is as follows:

1:30 p.m.

The Executive Appointment of Ms. Deedee S. Camacho to serve as member of the A.B. Won Pat International Airport Authority Board of Directors.

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